

16 Neb.App. 639
Court of Appeals of Nebraska.

James L. YELLI, appellant,
v.

Beverly NETH, Director, State of Nebraska,
Department of Motor Vehicles, appellee.

No. A-07-567. | April 15, 2008.

Synopsis

Background: Commercial truck driver appealed the revocation of his commercial driver's license by the Department of Motor Vehicles (DMV). The District Court, Stanton County, [Robert B. Ensz, J.](#), affirmed the revocation, and driver appealed.

[Holding:] The Court of Appeals, [Sievers, J.](#), held that it lacked jurisdiction over the appeal.

Appeal dismissed.

West Headnotes (4)

[1] Automobiles

🔑 Judicial Remedies and Review in General

Court of Appeals lacked jurisdiction over appeal from district court's judgment affirming Department of Motor Vehicles (DMV)'s revocation of commercial driver's license, where appeal from DMV had been filed in the wrong county; although the appeal from the DMV had been transferred to the correct county, the district court of wrong county lacked jurisdiction to transfer the case, and since the district court of the correct county never acquired jurisdiction, neither did the Court of Appeals. [Neb.Rev.St. §§ 60-4,167.02, 84-917\(2\)\(a\)](#).

[Cases that cite this headnote](#)

[2] Appeal and Error

🔑 Determination of questions of jurisdiction in general

Before reaching the legal issues presented for review, it is the duty of an appellate court to determine whether it has jurisdiction over the matter before it.

[Cases that cite this headnote](#)

[3] Appeal and Error

🔑 Review Dependent on Whether Questions Are of Law or of Fact

A jurisdictional question which does not involve a factual dispute is determined by an appellate court as a matter of law.

[Cases that cite this headnote](#)

[4] Administrative Law and Procedure

🔑 Jurisdiction

If a district court lacks appellate jurisdiction over an administrative agency decision because the appeal is filed in wrong county, such court lacks jurisdiction to transfer case to proper county. [Neb.Rev.St. § 84-917\(2\)\(a\)](#).

[Cases that cite this headnote](#)

**460 Syllabus by the Court

***639 1. Administrative Law: Motor Vehicles: Licenses and Permits: Revocation.** The holder of a commercial driver's license is subject to administrative revocation for driving a commercial vehicle with a blood alcohol content of .04 or more.

2. Jurisdiction: Appeal and Error. Before reaching the legal issues presented for review, it is the duty of an appellate court to determine whether it has jurisdiction over the matter before it.

3. Jurisdiction: Appeal and Error. A jurisdictional question which does not involve a factual dispute is determined by an appellate court as a matter of law.

4. **Administrative Law: Motor Vehicles: Licenses and Permits: Revocation: Appeal and Error.** Neb.Rev.Stat. § 60–4, 167.02 (Reissue 2004) provides that any person aggrieved because of disqualification pursuant to a hearing under Neb.Rev.Stat. § 60–4.167 (Reissue 2004) may appeal to the district court of the county where the alleged violation occurred in accordance with the Administrative Procedure Act.

***640 5. Administrative Law: Final Orders: Time: Appeal and Error.** Under the Administrative Procedure Act, judicial review shall be instituted by filing a petition in the district court of the county where the action is taken within 30 days after the service of the final decision by the agency.

6. **Jurisdiction: Counties: Appeal and Error.** If the district court lacks appellate jurisdiction because an appeal is filed in the wrong county, such court lacks jurisdiction to transfer the case to the proper county.

Attorneys and Law Firms

David W. Jorgensen, of Nye, Hervert, Jorgensen & Watson, PC, Kearney, for appellant.

Jon Bruning, Attorney General, and Milissa D. Johnson–Wiles, Lincoln, for appellee.

SIEVERS, CARLSON, and MOORE, Judges.

Opinion

SIEVERS, Judge.

This case involves the administrative license revocation of a commercial driver's license (CDL), a topic on which there is a paucity of discussion by the Nebraska appellate courts. We ultimately determine that this case is resolved by a jurisdictional defect. Pursuant to our authority under Neb. Ct. R. of Prac. 11B(1) (rev.2006), we have ordered the cause submitted without oral argument.

PROCEDURAL AND FACTUAL BACKGROUND

On September 19, 2006, a Stanton County deputy sheriff made a traffic stop of James L. Yelli, who was then driving a 53-foot tractor-trailer. According to the deputy, the stop was made on U.S. Highway 275 on the Stanton County–Cuming County line. The deputy testified that he had seen

the violation occur west of the east ****461** junction of Highway 275 and state Highway 15 on Highway 275 in Stanton County. On the other hand, Yelli testified that he was stopped at mile marker 97, and it is suggested that the encounter occurred in Cuming County. Yelli was ultimately arrested pursuant to [Neb.Rev.Stat. § 60–6,197 \(Reissue 2004\)](#) and submitted to testing which registered .113 of a gram of alcohol per 210 liters of breath. ***641** The revocation hearing officer discussed the controversy of where Yelli was stopped and concluded that he accepted the officer's testimony and that the stop occurred at the Stanton County–Cuming County line for a violation occurring west of that location in Stanton County. Beverly Neth, director of the Department of Motor Vehicles (Director), adopted the hearing officer's findings in her revocation.

This revocation is controlled by [Neb.Rev.Stat. §§ 60–4,167 through 60–4,167.02 \(Reissue 2004\)](#). That statutory scheme makes the holder of a CDL subject to administrative revocation for driving a commercial vehicle with a blood alcohol content of .04 or more. See [Neb.Rev.Stat. § 60–4,164\(5\) \(Reissue 2004\)](#). Therefore, the Director found that Yelli was disqualified from driving a commercial motor vehicle pursuant to [Neb.Rev.Stat. §§ 60–4,163 through 60–4,172 \(Reissue 2004 & Cum.Supp.2006\)](#), which carries a disqualification of 1 year. The hearing occurred on November 29, 2006, in Stanton, Stanton County, Nebraska. The Director's decision was dated December 6, 2006.

On December 21, 2006, Yelli filed an appeal of the Director's decision in the district court for Holt County, Nebraska. We note that paragraph 5 of the appeal provides as follows: “Venue is appropriate in the District Court of Stanton County, Nebraska because [Yelli] resides in [sic] events leading to [Yelli's] arrest occurred in Stanton County, Nebraska.” While the quoted sentence suffers from a lack of proofreading, we take it to be an allegation that the events leading to Yelli's arrest occurred in Stanton County, Nebraska. Despite this allegation, the appeal was filed in the district court for Holt County, Nebraska. The Director filed an answer alleging that the Holt County District Court lacked subject matter jurisdiction, asserting that the appeal needed to be filed in the county where the alleged violation occurred, which was not Holt County. Thereupon, Yelli filed a motion to transfer the matter from the district court for Holt County to the district court for Stanton County, which motion was granted on March 12, 2007. On May 15, the district court for Stanton County affirmed the order of the Director disqualifying Yelli

from operating a commercial motor vehicle for 1 year. Yelli has perfected his appeal to this court.

*642 JURISDICTIONAL ISSUE

[1] [2] Before reaching the legal issues presented for review, it is the duty of an appellate court to determine whether it has jurisdiction over the matter before it. *Dillion v. Mabbutt*, 265 Neb. 814, 660 N.W.2d 477 (2003).

[3] Our standard of review is that a jurisdictional question which does not involve a factual dispute is determined by an appellate court as a matter of law. *Fischer v. Cvitak*, 264 Neb. 667, 652 N.W.2d 274 (2002).

While we have earlier alluded to the factual dispute between Yelli and the arresting deputy as to where the violation occurred and where the stop occurred, it is clear that the disputed location is either Stanton or Cuming County—both a long way from Holt County, where this appeal was filed. Therefore, the jurisdictional issue does not involve a factual dispute.

**462 This administrative license revocation proceeded under § 60-4,167, which references the CDL of a person who is the subject of the officer's sworn report. Section 60-4,167.02 provides that any person aggrieved because of disqualification pursuant to a hearing under § 60-4,167 “may appeal to the district court of the county where the alleged violation occurred in accordance with the Administrative Procedure Act.” There is no dispute that the traffic violation and the arrest for driving while intoxicated did not occur in Holt County.

Turning to the Administrative Procedure Act, *Neb.Rev.Stat. § 84-917 (Cum.Supp.2006)* provides that a person aggrieved by a final decision in a contested case is entitled to judicial review. Section 84-917(2)(a) provides that such review “shall be instituted by filing a petition in the district court of the county where the action is taken within thirty days after the service of the final decision by the agency.”

In *Essman v. Nebraska Law Enforcement Training Ctr.*, 252 Neb. 347, 350, 562 N.W.2d 355, 357 (1997), the court said that where a district court has statutory authority to review an action of an administrative agency, the district court may acquire jurisdiction only if the review is sought “in the mode and manner and within the time provided

by statute.’ ” Quoting *McCorison v. City of Lincoln*, 218 Neb. 827, 359 N.W.2d 775 (1984). The *Essman* decision also refers to the above-quoted portion of *643 § 84-917(2)(a). *Essman* discusses the phrase “county where the action is taken” as used in § 84-917(2)(a) and reiterates that it is the site of the first adjudicated hearing of a disputed claim. Thus, there is no question that the appeal had to be filed in Stanton County District Court under the Administrative Procedure Act, because that is where the hearing resulting in the disqualification of Yelli's CDL occurred.

[4] Therefore, the filing in Holt County was a nullity, and that court never acquired jurisdiction. Therefore, the Holt County District Court lacked jurisdiction to transfer the appeal to the Stanton County District Court. See *Gilmore v. Nebraska Crime Vict. Rep. Bd.*, 225 Neb. 640, 407 N.W.2d 736 (1987) (if district court lacks appellate jurisdiction because appeal is filed in wrong county, such court lacks jurisdiction to transfer case to proper county). Yelli's appeal cannot be saved by a motion and order of transfer from the district court for Holt County, a court that never had jurisdiction, to the district court for Stanton County, because § 84-917(2)(a) imposes a 30-day time limit in which to file an Administrative Procedure Act appeal. See *Gilmore, supra*. Accordingly, the Stanton County District Court never acquired jurisdiction, and when the lower court from which the appeal to this court did not have jurisdiction, neither do we. See *Schmidt v. State*, 255 Neb. 551, 586 N.W.2d 148 (1998) (when lower court does not gain jurisdiction over case before it, appellate court also lacks jurisdiction to review merits of claim).

CONCLUSION

Because Yelli's attempt to obtain judicial review of his administrative license revocation was filed in Holt County District Court, which lacked jurisdiction, such filing was a nullity, as was its order transferring such appeal to the Stanton County District Court, the court having jurisdiction over any such appeal. Since the Stanton County District Court never acquired jurisdiction, this court lacks jurisdiction. Therefore, the appeal is dismissed.

APPEAL DISMISSED.

Parallel Citations

747 N.W.2d 459

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